

MEETING: **PENSIONS COMMITTEE**

DATE: **29 SEPTEMBER 2017**

TITLE: **TREASURY MANAGEMENT 2017/18 – MID YEAR REVIEW**

PURPOSE: **CIPFA’s Code of Practice recommends that a report on the Council’s actual Treasury Management during the current financial year is produced.**

RECOMMENDATION: **RECEIVE THE REPORT FOR INFORMATION**

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1. INTRODUCTION

The Chartered Institute of Public Finance and Accountancy’s Treasury Management Code (CIPFA’s TM Code) requires that Authorities report on the performance of the treasury management function at least twice yearly (mid-year and at year end). This report provides a mid-year update.

The Council’s Treasury Management Strategy for 2017/18 was approved by full Council on 2 March 2017 which can be accessed on

<https://democracy.cyngor.gwynedd.gov.uk/ielistdocuments.aspx?cid=130&mid=1657&ver=4>

The Council has borrowed and invested substantial sums of money and is therefore exposed to financial risks including the loss of invested funds and the revenue effect of changing interest rates. The successful identification, monitoring and control of risk are therefore central to the Council’s treasury management strategy. This report covers treasury activity and the associated monitoring and control of risk.

2. EXTERNAL CONTEXT

UK Consumer Price Inflation (CPI) index rose over the first quarter of 2017/18 and the data print for May showed CPI at 2.9%, its highest since June 2013. The effect of the fall in fuel prices was offset by rises in a number of other categories in the CPI ‘basket’ as the fall in the value of sterling following June 2016’s referendum result continued to feed through into higher import prices.

Prime Minister Theresa May called an unscheduled General Election in June, to resolve uncertainty and in the hope of gaining an enhanced mandate to enter the forthcoming Brexit negotiations. The surprise result has led to a minority Conservative government in an arrangement with the Democratic Unionist Party. This political impasse clearly results in an enhanced level of political uncertainty,

however the potential for a so-called hard Brexit is now diminished, reducing the associated economic headwinds for the UK economy from a 'no deal' or otherwise unfavourable trade agreement.

The reaction from the markets on the election's outcome has been fairly muted, business confidence now hinges on the progress (or not) on Brexit negotiations, whether new trade treaties and arrangements are successfully concluded and whether or not the UK continues to remain part of the EU customs union post the country's exit from the EU.

In the face of this uncertainty, Arlingclose expects the Bank of England will look through periods of high inflation and maintain its low-for-longer stance on policy interest rates for an extended period.

There were a few credit rating changes during the period. Moody's downgraded Standard Chartered Bank's long-term rating to A1 from Aa3 on the expectation that the bank's profitability will be lower following management's efforts to de-risk their balance sheet. The agency also affirmed Royal Bank of Scotland's and NatWest's long-term ratings at Baa1

3. INVESTMENT ACTIVITY

The Council holds invested funds, representing income received in advance of expenditure plus balances and reserves held.

The Welsh Government's Investment Guidance gives priority to security and liquidity and the Council's aim is to achieve a yield commensurate with these principles.

The Council holds invested funds, representing income received in advance of expenditure plus balances and reserves held. During the 5 months, the Council's investment balance ranged between £68.5 and £31.6 million due to timing differences between income and expenditure. The investment position during the period is shown in the table below.

| | 31.3.17 Balance £m | 5 month Movement £m | 31.8.17 Balance £m |
|----------------------------------------|-----------------------------------|------------------------------------|-----------------------------------|
| Banks & building societies (unsecured) | 21.3 | (8.1) | 13.2 |
| Covered bonds (secured) | 2.2 | 0 | 2.2 |
| Government (incl. local authorities) | 6.0 | 11.0 | 17.0 |
| Money Market Funds | 0.0 | 18.2 | 18.2 |
| Total investments | 29.5 | 21.1 | 50.6 |

Security of capital has remained the Council’s main investment objective. This has been maintained by following the Council’s counterparty policy as set out in its Treasury Management Strategy Statement for 2017/18.

Counterparty credit quality was assessed and monitored with reference to credit ratings (the Council’s minimum long-term counterparty rating for institutions defined as having “high credit quality” is A- across rating agencies Fitch, S&P and Moody’s); credit default swap prices, financial statements, information on potential government support and reports in the quality financial press.

Performance Report

The Council measures the financial performance of its treasury management activities both in terms of its impact on the revenue budget and its relationship to benchmark interest rates, as shown in the table below.

| Date | Value Weighted Average – Credit Risk Score | Value Weighted Average – Credit Rating | Time Weighted Average – Credit Risk Score | Time Weighted Average – Credit Rating |
|----------|--------------------------------------------|----------------------------------------|-------------------------------------------|---------------------------------------|
| 31/03/17 | 4.22 | AA- | 3.27 | AA |
| 30/06/17 | 4.07 | AA- | 3.30 | AA |

Scoring:

-Value weighted average reflects the credit quality of investments according to the size of the deposit

-Time weighted average reflects the credit quality of investments according to the maturity of the deposit

-AAA = highest credit quality = 1

-D = lowest credit quality = 26

-Aim = A- or higher credit rating, with a score of 7 or lower, to reflect current investment approach with main focus on security

Investments were made with banks and building societies and included call accounts, fixed-rate term deposits and certificates of deposit, Money Market Funds and covered bonds.

The average cash balances were £36.5m during the five months. The UK Bank Rate had been maintained at 0.25% since August 2016.

The Council’s budgeted investment income for the year is estimated at £0.17m. based on an investment outturn of 0.5% for the whole year.

Compliance Report

The Head of Finance confirms compliance with its Prudential Indicators for 2017/18, which were set in March 2017 as part of the Council’s Treasury Management Strategy Statement.

Treasury Management Indicators

The Council measures and manages its exposures to treasury management risks using the following indicators.

The Head of Finance is pleased to report that all treasury management activities undertaken during the five months to 31 August 2017 complied fully with the CIPFA Code of Practice and the Council's approved Treasury Management Strategy.

Security: The Council has adopted a voluntary measure of its exposure to credit risk by monitoring the value-weighted average credit rating or credit score of its investment portfolio. This is calculated by applying a score to each investment (AAA=1, AA+=2, etc.) and taking the arithmetic average, weighted by the size of each investment.

| | Target | Actual |
|--------------------------------|--------|--------|
| Portfolio average credit score | 6.0 | 3.30 |

Interest Rate Exposures: This indicator is set to control the Council's exposure to interest rate risk. The upper limits on fixed and variable rate interest rate exposures, expressed as the proportion of net principal borrowed will be:

| | 2016/17 | 2017/18 | 2018/19 |
|------------------------------------------------|---------|---------|---------|
| Upper limit on fixed interest rate exposure | 100% | 100% | 100% |
| Actual | 100% | | |
| Upper limit on variable interest rate exposure | 50% | 50% | 50% |
| Actual | 0% | | |

Principal Sums Invested for Periods Longer than 364 days: The purpose of this indicator is to control the Council's exposure to the risk of incurring losses by seeking early repayment of its investments. The limits on the total principal sum invested to final maturities beyond the period end will be:

| | 2017/18 | 2018/19 | 2019/20 |
|---------------------------------------------|---------|---------|---------|
| Limit on principal invested beyond year end | £40m | £20m | £10m |
| Actual | £2.18m | £2.18m | £2.18m |

7. Investment Training

During the period officers have attended investment training with Arlingclose and CIPFA relevant to their roles.

8. Outlook for the Remainder of 2017/18

UK GDP growth is forecast to be around 1.6% for 2017 and 1.4% in 2018. Subdued consumer spending will be the main driver behind this period of weaker growth, along with muted business investment due to Brexit-related uncertainty.

Arlingclose's central case for the path of Bank Rate over the next three years remains at 0.25%. Arlingclose believes that the high inflation reflects the impact of sterling's weakness on imports, and in the face of weaker growth prospects, will be looked through by Bank of England policymakers. The likely path for Bank Rate is for it to remain flat at 0.25%. However, there is downside risk for rates to be cut to 0.00% in the short-term and medium-term, and scope for rates to be increased from 2019 onwards, albeit modestly to 0.50%.

| | Sep-17 | Dec-17 | Mar-18 | Jun-18 | Sep-18 | Dec-18 | Mar-19 | Jun-19 | Sep-19 | Dec-19 | Mar-20 | Jun-20 | Sep-20 |
|--------------------------|--------|--------|--------|--------|--------|--------|--------|--------|--------|--------|--------|--------|--------|
| Official Bank Rate | | | | | | | | | | | | | |
| Upside risk | 0.00 | 0.00 | 0.00 | 0.00 | 0.00 | 0.25 | 0.25 | 0.25 | 0.25 | 0.25 | 0.25 | 0.25 | 0.25 |
| Arlingclose Central Case | 0.25 | 0.25 | 0.25 | 0.25 | 0.25 | 0.25 | 0.25 | 0.25 | 0.25 | 0.25 | 0.25 | 0.25 | 0.25 |
| Downside risk | 0.00 | 0.25 | 0.25 | 0.25 | 0.25 | 0.25 | 0.25 | 0.25 | 0.25 | 0.25 | 0.25 | 0.25 | 0.25 |

Arlingclose believes that the Government and the Bank of England have both the tools and the willingness to use them to prevent any immediate market-wide problems leading to bank insolvencies. The cautious approach to credit advice means that the banks currently on the Authority's counterparty list have sufficient equity buffers to deal with any localised problems in the short term.